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UNCLASSIFIED NSC/RMO PROFILE

RECORD ID: 9706404 RECEIVED: 22 SEP 97 14

CHRON FILE

DOC DATE: 26 SEP 97

SOURCE REF:

KEYWORDS: SECURITY

TO: WIDNALL, S BROWNER, C

FROM: PRESIDENT

PERSONS: BAKER

SUBJECT: PD ON CLASSIFIED INFO CONCERNING AIR FORCE OPERATING LOCATION NEAR

GROOM LAKE

OPENED BY: NSSWD CLOSED BY: NSGP

DUE DATE: 27 SEP 97 STATUS: C ACTION: PRESIDENT SGD PD 97-35

LOGREF: 9700471 9700698 STAFF OFFICER: BAKER

CODES: FILES: WH NSCP:

DOCUMENT DISTRIBUTION

FOR CONCURRENCE FOR INFO FOR ACTION

BAKER NSC CHRON

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UNCLASSIFIED RECORD ID: 9706404 ACTION DATA SUMMARY REPORT

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002 PRESIDENT	Z 97092408 FOR SIGNATURE
002 EXECSEC	Z 97092522 FOR FURTHER ACTION
003 PRESIDENT	Z 97092522 FOR SIGNATURE
004	X 97092910 PRESIDENT SGD PD 97-35

DISPATCH DATA SUMMARY REPORT

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National Security Council The White House

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WASHINGTON

September 26, 1997

Presidential Determination No. 97-35

MEMORANDUM FOR THE ADMINISTRATOR OF THE ENVIRONMENTAL

PROTECTION AGENCY

THE SECRETARY OF THE AIR FORCE

SUBJECT:

Presidential Determination on Classified Information Concerning the Air Force's Operating Location Near Groom Lake, Nevada

I find that it is in the paramount interest of the United States to exempt the United States Air Force's operating location near Groom Lake, Nevada (the subject of litigation in Kasza v. Browner (D. Nev. CV-S-94-795-PMP) and Frost v. Perry (D. Nev. CV-S-94-714-PMP)), from any applicable requirement for the disclosure to unauthorized persons of classified information concerning that operating location. Therefore, pursuant to 42 U.S.C. 6961(a), I hereby exempt the Air Force's operating location near Groom Lake, Nevada, from any Federal, State, interstate, or local provision respecting control and abatement of solid waste or hazardous waste disposal that would require the disclosure of classified information concerning that operating location to any unauthorized person. This exemption shall be effective for the full one-year statutory period.

Nothing herein is intended to: (a) imply that in the absence of such a Presidential exemption, the Resource Conservation and Recovery Act (RCRA) or any other provision of law permits or requires disclosure of classified information to unauthorized persons; or (b) limit the applicability or enforcement of any requirement of law applicable to the Air Force's operating location near Groom Lake, Nevada, except those provisions, if any, that would require the disclosure of classified information.

The Secretary of the Air Force is authorized and directed to publish this determination in the <u>Federal Register</u>.

William J. Clinton

WASHINGTON

September 25, 1997

President sgd per WH

Executive Clerk Troph 9.26

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH:

THE EXECUTIVE CLERK

FROM:

SAMUEL R. BERGERA

SUBJECT:

Presidential Determination on RCRA Exemption for

the Operating Location at Groom Lake

Purpose

To continue to exempt the Air Force from public disclosure requirements concerning the inspection and inventory of hazardous waste at the Air Force "operating location near Groom Lake."

Background

You have twice issued an exemption under the Resource Conservation and Recovery Act (RCRA) protecting from disclosure classified information concerning an Air Force location near Groom Lake, Nevada. By statute, the exemption is effective for one year, unless renewed. As a result, the attached exemption should be signed by September 27. The exemption was necessitated by litigation over RCRA compliance at the facility. While ruling that the information in question was appropriately classified, the Federal district court ruled that under RCRA classified information could only be protected from public disclosure pursuant to a Presidential exemption.

That ruling remains under appeal. In the interim, Deputy Secretary of Defense Hamre and Secretary of the Air Force Widnall recommend that you renew the exemption to provide continued protection for national security information. EPA Administrator Browner and the Department of Justice's Environmental and Natural Resources Division concur in this recommendation as does Katie McGinty. As with last year's exemption, the attached document is worded to exempt the location only from disclosure requirements and not from applicable environmental standards.

Continuation of this exemption does not prejudge our review of the health and environmental record at the Air Force location. General Kerrick and Jamie Baker are scheduled to visit the

> cc: Vice President Chief of Staff

location in mid-October. As you know, Secretary Cohen is also taking an interest in the matter. We will report back to you, and to Bill, after General Kerrick's trip.

RECOMMENDATION

That you sign the exemption at Tab A.

Attachments

Tab A Presidential Determination

Tab B Incoming Correspondence from the Deputy Secretary of Defense



DEPUTY SECRETARY OF DEFENSE

1010 DEFENSE PENTAGON WASHINGTON, DC 20301-1010

2 0 SEP 1997



MEMORANDUM FOR

PRESIDENT CLINTON

THROUGH: MR. BERGER

SUBJECT:

Classified Information Concerning the Air Force's Operating Location

Near Groom Lake, Nevada

On September 28, 1996, you issued an exemption under the Resource Conservation and Recovery Act (RCRA) protecting from disclosure classified information concerning an Air Force operating location near Groom Lake, Nevada. By statute, the exemption is effective for one year, unless renewed. The exemption was necessitated by a Federal district court ruling that held that classified information could not be withheld from public disclosure under RCRA absent such an exemption. That ruling is now being appealed. In the meantime, and for reasons addressed in the attached memorandum from Secretary Widnall, I concur in her request and recommendation that you renew the exemption to provide continued protection for the full one-year statutory period while the matter is on appeal.

I note that EPA Administrator Browner and the Justice Department's Environment and Natural Resources Division concur in this recommendation.

Attachment: SECAF Memo



SECRETARY OF THE AIR FORCE WASHINGTON

SEP | 9 | 1997

MEMORANDUM FOR THE DEPUTY SECRETARY OF DEFENSE

FROM: SECRETARY OF THE AIR FORCE, SHEILA E. WIDNALL

Prepared by: Mr. Slater, SAF/GC, 697-4406

SUBJECT: Renewal of Presidential Exemption for Classified Information Concerning the Air

Force's Operating Location Near Groom Lake, Nevada - ACTION

MEMORANDUM

PURPOSE: Protect classified information concerning the operating location near Groom Lake

DISCUSSION: I recommend and request that you seek from the President a renewal of the exemption he issued on September 28, 1996, protecting from public disclosure classified information concerning an Air Force operating location near Groom Lake in the Nellis Range Complex in Nevada. By statute, the exemption granted last year is effective for one year, unless renewed. The exemption was prompted by a judicial decision in a lawsuit against the Environmental Protection Agency, Kasza v. Browner, which is now on appeal to the U.S. Court of Appeals for the Ninth Circuit. In the meantime, continued protection through a renewed exemption is necessary.

As discussed in the memoranda requesting the exemption the last two years, the activities undertaken at the operating location near Groom Lake are crucial to national security. The nature of the activities requires that virtually all information about the location remain classified. To protect national security in the pending litigation, I have made a formal claim of the military and state secrets privilege, which the court has found procedurally and substantively proper.

In the ruling at issue, the court nonetheless held that classified information must be produced pursuant to the public disclosure provisions of Section 3007(b) of the Resource Conservation and Recovery Act (RCRA), 42 U.S.C. § 6927(b), unless an exemption is granted by the President pursuant to Section 6001(a) of RCRA, 42 U.S.C. § 6961(a). EPA, through briefs filed by the Justice Department, has contested that construction, arguing that RCRA is properly interpreted as not mandating disclosure of classified information, which is consistent with other statutes, the common law, and separation of powers considerations. That issue is now on appeal. To protect classified information concerning the operating location near Groom Lake while the issue is litigated, the President granted such an exemption on September 29, 1995, which he renewed on September 28, 1996. To ensure continued protection of the information during the appeal process, a further renewal is required now.

The text of the proposed exemption is the same as that granted last year. It exempts the Air Force's operating location near Groom Lake from any provision of hazardous waste law that might require disclosure of classified information concerning the operating location. It also makes clear that other environmental obligations are not diminished. We ask that the exemption be executed and made effective on (but in all events not later than) September 28, 1997, the one-year anniversary of the previous exemption.

COORDINATION: As was true last year, EPA Administrator Browner concurs in this request for exemption, as does the Department of Justice's Environment and Natural Resources Division, which is defending EPA in the pending litigation.

RECOMMENDATION: I recommend proposed Presidential Determination.	you send to the President the enclosed memorandum and
Attachment:	
A/S	
DEPSECDEF DECISION:	
Approved	
Disapproved	

Other

OSD/GC

Presidential	Determination
No.	

MEMORANDUM FOR THE ADMINISTRATOR OF THE ENVIRONMENTAL PROTECTION AGENCY THE SECRETARY OF THE AIR FORCE

SUBJECT:

Presidential Determination on Classified Information

Concerning the Air Force's Operating Location Near Groom

Lake, Nevada

I find that it is in the paramount interest of the United States to exempt the United States Air Force's operating location near Groom Lake, Nevada (the subject of litigation in Kasza v. Browner (D. Nev. CV-S-94-795-PMP) and Frost v. Perry (D. Nev. CV-S-94-714-PMP)) from any applicable requirement for the disclosure to unauthorized persons of classified information concerning that operating location. Therefore, pursuant to 42 U.S.C. 6961(a), I hereby exempt the Air Force's operating location near Groom Lake, Nevada, from any Federal, State, interstate or local provision respecting control and abatement of solid waste or hazardous waste disposal that would require the disclosure of classified information concerning that operating location to any unauthorized person. This exemption shall be effective for the full one-year statutory period.

Nothing herein is intended to: (a) imply that in the absence of such a Presidential exemption, the Resource Conservation and Recovery Act (RCRA) or any other provision of law permits or requires disclosure of classified information to unauthorized persons; or (b) limit the applicability or enforcement of any requirement of law applicable to the Air Force's operating location near Groom Lake, Nevada, except those provisions, if any, that would require the disclosure of classified information.

The Secretary of the Air Force is authorized and directed to publish this determination in the <u>Federal Register</u>.

NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20504

September 24, 1997



ACTION

MEMORANDUM FOR SAMUEL R. BERGER

THROUGH: ALAN KRECZKO

FROM:

JAMES E. BAKER

SUBJECT: Continuation of RCRA Exemption for Operating

Location Near Groom Lake

The President has twice exempted the "Operating Location near Groom Lake" from the public disclosure requirements of the Resource Conversation Recovery Act in order to protect national security information. By statute, the exemption is effective for one year.

With the concurrence of EPA and Justice, the Deputy Secretary of Defense is recommending that the President renew the exemption. Katie McGinty concurs as well. As with last year's exemption, the continuation expressly notes that it is not intended to limit the applicability or enforcement of any requirement of law applicable to the facility except those concerning the disclosure of classified information. To ensure continued protection of classified information the President should sign the attached exemption by September 27.

Subsequent to receiving concurrence on the attached memorandum to the President, we have added a paragraph noting that execution of this determination does not prejudge our review of the health record and current conditions at the location and that you will report back to the President after General Kerrick's trip.

Concurrence by: Bob Bell and David Sandalow 3 New 15

RECOMMENDATION

That you sign the attached memorandum to the President.

Attachments

Tab I Memorandum for the President

Tab A Presidential Determination

Tab B Incoming Correspondence from the Deputy Secretary of Defense

FACSIMILE COVER SHEET

AIR FORCE GENERAL COUNSEL SAF/GC 1740 AIR FORCE PENTAGON WASHINGTON, DC 20330-1740

I CERTIFY THAT THE MATERIAL BEING TRANSMITTED IS UNCLASSIFIED AND FOR OFFICIAL USE ONLY

TO:	Jamie Baker	
Phone:	202- 456-9111	
	202-456 9110	-
FROM:	Matt Slater	
COMPANY:		
PHONE:	703-697-0941 (DSN: 2270941)	
	703-693-9355 (DSN: 223-9355)	
DATE:	9/22/97	
PAGES INCLUDING THIS COVER PAGE:	5	_
SUBJECT:	Groom Lake	
COMMENTS:		

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WASHINGTON

September 24, 1997

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH: THE EXECUTIVE CLERK

FROM:

SAMUEL R. BERGER P F2

SUBJECT:

Presidential Determination on RCRA Exemption for

the Operating Location at Groom Lake

Purpose

To continue to exempt the Air Force from public disclosure requirements concerning the inspection and inventory of hazardous waste at the Air Force "operating location near Groom Lake."

Background

You have twice issued an exemption under the Resource Conservation and Recovery Act (RCRA) protecting from disclosure classified information concerning an Air Force location near Groom Lake, Nevada. By statute, the exemption is effective for one year, unless renewed. As a result, the attached exemption should be signed by September 27. The exemption was necessitated by litigation over RCRA compliance at the facility. While ruling that the information in question was appropriately classified, the Federal district court ruled that under RCRA classified information could only be protected from public disclosure pursuant to a Presidential exemption.

That ruling remains under appeal. In the interim, Deputy Secretary of Defense Hamre and Secretary of the Air Force Widnall recommend that you renew the exemption to provide continued protection for national security information. EPA Administrator Browner and the Department of Justice's Environmental and Natural Resources Division concur in this recommendation as does Katie McGinty. As with last year's exemption, the attached document is worded to exempt the location only from disclosure requirements and not from applicable environmental standards.

> cc: Vice President Chief of Staff

RECOMMENDATION

That you sign the exemption at Tab A.

Attachments

Tab A Presidential Determination

Tab B Incoming Correspondence from the Deputy Secretary of Defense

WASHINGTON

Presidential	Determination
No.	

MEMORANDUM FOR THE ADMINISTRATOR OF THE ENVIRONMENTAL PROTECTION AGENCY

THE SECRETARY OF THE AIR FORCE

SUBJECT:

Presidential Determination on Classified Information Concerning the Air Force's Operating

Location Near Groom Lake, Nevada

I find that it is in the paramount interest of the United States to exempt the United States Air Force's operating location near Groom Lake, Nevada (the subject of litigation in Kasza v. Browner (D. Nev. CV-S-94-795-PMP) and Frost v. Perry (D. Nev. CV-S-94-714-PMP) from any applicable requirement for the disclosure to unauthorized persons of classified information concerning that operating location. Therefore, pursuant to 42 U.S.C. 6961(a), I hereby exempt the Air Force's operating location near Groom Lake, Nevada from any Federal, State, interstate or local provision respecting control and abatement of solid waste or hazardous waste disposal that would require the disclosure of classified information concerning that operating location to any unauthorized person. This exemption shall be effective for the full one-year statutory period.

Nothing herein is intended to: (a) imply that in the absence of such a Presidential exemption, the Resource Conservation and Recovery Act (RCRA) or any other provision of law permits or requires disclosure of classified information to unauthorized persons; or (b) limit the applicability or enforcement of any requirement of law applicable to the Air Force's operating location near Groom Lake, Nevada, except those provisions, if any, that would require the disclosure of classified information.

The Secretary of the Air Force is authorized and directed to publish this Determination in the Federal Register.



DEPUTY SECRETARY OF DEFENSE

1010 DEFENSE PENTAGON WASHINGTON, DC 20301-1010



2 0 SEP 1997

MEMORANDUM FOR

PRESIDENT CLINTON

THROUGH: MR. BERGER

SUBJECT:

Classified Information Concerning the Air Force's Operating Location

Near Groom Lake, Nevada

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I note that EPA Administrator Browner and the Justice Department's Environment and Natural Resources Division concur in this recommendation.

Attachment:

SECAF Memo



SECRETARY OF THE AIR FORCE WASHINGTON

SEP 1 9 1997

MEMORANDUM FOR THE DEPUTY SECRETARY OF DEFENSE

FROM: SECRETARY OF THE AIR FORCE, SHEILA E. WIDNALL

Prepared by: Mr. Slater, SAF/GC, 697-4406

SUBJECT:

Renewal of Presidential Exemption for Classified Information Concerning the Air

Force's Operating Location Near Groom Lake, Nevada - ACTION

MEMORANDUM

PURPOSE: Protect classified information concerning the operating location near Groom Lake

DISCUSSION: I recommend and request that you seek from the President a renewal of the exemption he issued on September 28, 1996, protecting from public disclosure classified information concerning an Air Force operating location near Groom Lake in the Nellis Range Complex in Nevada. By statute, the exemption granted last year is effective for one year, unless renewed. The exemption was prompted by a judicial decision in a lawsuit against the Environmental Protection Agency, Kasza v. Browner, which is now on appeal to the U.S. Court of Appeals for the Ninth Circuit. In the meantime, continued protection through a renewed exemption is necessary.

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In the ruling at issue, the court nonetheless held that classified information must be produced pursuant to the public disclosure provisions of Section 3007(b) of the Resource Conservation and Recovery Act (RCRA), 42 U.S.C. § 6927(b), unless an exemption is granted by the President pursuant to Section 6001(a) of RCRA, 42 U.S.C. § 6961(a). EPA, through briefs filed by the Justice Department, has contested that construction, arguing that RCRA is properly interpreted as not mandating disclosure of classified information, which is consistent with other statutes, the common law, and separation of powers considerations. That issue is now on appeal. To protect classified information concerning the operating location near Groom Lake while the issue is litigated, the President granted such an exemption on September 29, 1995, which he renewed on September 28, 1996. To ensure continued protection of the information during the appeal process, a further renewal is required now.

The text of the proposed exemption is the same as that granted last year. It exempts the Air Force's operating location near Groom Lake from any provision of hazardous waste law that might require disclosure of classified information concerning the operating location. It also makes clear that other environmental obligations are not diminished. We ask that the exemption be executed and made effective on (but in all events not later than) September 28, 1997, the one-year anniversary of the previous exemption.

COORDINATION: As was true last year, EPA Administrator Browner concurs in this request for exemption, as does the Department of Justice's Environment and Natural Resources Division, which is defending EPA in the pending litigation.

OSD/GC	
RECOMMENDATION: I recommend you send to the proposed Presidential Determination.	ne President the enclosed memorandum and
Attachment: A/S	
DEPSECDEF DECISION: ApprovedDisapprovedOther	

Presidential	Determination
No	

MEMORANDUM FOR THE ADMINISTRATOR OF THE ENVIRONMENTAL PROTECTION AGENCY THE SECRETARY OF THE AIR FORCE

SUBJECT:

Presidential Determination on Classified Information

Concerning the Air Force's Operating Location Near Groom

Lake, Nevada

I find that it is in the paramount interest of the United States to exempt the United States Air Force's operating location near Groom Lake, Nevada (the subject of litigation in Kasza v. Browner (D. Nev. CV-S-94-795-PMP) and Frost v. Perry (D. Nev. CV-S-94-714-PMP)) from any applicable requirement for the disclosure to unauthorized persons of classified information concerning that operating location. Therefore, pursuant to 42 U.S.C. 6961(a), I hereby exempt the Air Force's operating location near Groom Lake, Nevada, from any Federal, State, interstate or local provision respecting control and abatement of solid waste or hazardous waste disposal that would require the disclosure of classified information concerning that operating location to any unauthorized person. This exemption shall be effective for the full one-year statutory period.

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The Secretary of the Air Force is authorized and directed to publish this determination in the <u>Federal Register</u>.

NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20504

September 22, 1997



ACTION

MEMORANDUM FOR SAMUEL R. BERGER () 72

THROUGH:

ALAN KRECZKOAY

FROM:

JAMES E. BAKER S

SUBJECT:

Continuation of RCRA Exemption for Operating

Location Near Groom Lake

The President has twice exempted the "Operating Location near Groom Lake" from the public disclosure requirements of the Resource Conversation Recovery Act in order to protect national security information. By statute, the exemption is effective for one year.

With the concurrence of EPA and Justice, the Deputy Secretary of Defense is recommending that the President renew the exemption. As with last year's exemption, the continuation expressly notes that it is not intended to limit the applicability or enforcement of any requirement of law applicable to the facility except those concerning the disclosure of classified information. To ensure continued protection of classified information the President should sign the attached exemption by September 27.

Katie McGinty concurs in this recommendation.

Concurrence by:

Bob Bell and David Sandalow

RECOMMENDATION

That you sign the attached memorandum to the President.

Attachments

Tab I Memorandum for the President

Tab A Presidential Determination

Tab B Incoming Correspondence from the Deputy Secretary of Defense

WASHINGTON

ACTION

MEMORANDUM FOR THE PRESIDENT

THROUGH:

THE EXECUTIVE CLEFK

FROM:

SAMUEL R. BERGER

SUBJECT:

Presidential Determination on RCRA Exemption for

the Operating Location at Groom Lake

Purpose

To continue to exempt the Air Force from public disclosure requirements concerning the inspection and inventory of hazardous waste at the Air Force "operating location near Groom Lake."

Background

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That ruling remains under appeal. In the interim, the Deputy Secretary of Defense Hamre and Secretary of the Air Force Widnall recommend that you renew the exemption to provide continued protection for national security information. EPA Administrator Browner and Department of Justice, Environmental and Natural Resources Division concur in this recommendation as does Katie McGinty. As with last year's exemption, the attached document is worded to exempt the location only from disclosure requirements and not from applicable environmental standards.

cc: Vice President Chief of Staff